

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON

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|------------------------|---|-----------------------------|
| GEORGE ZIMBELMAN, |) | |
| |) | No. CV-05-0324-AAM |
| Plaintiff, |) | |
| |) | ORDER GRANTING DEFENDANT'S |
| v. |) | MOTION FOR SUMMARY JUDGMENT |
| |) | |
| JO ANNE B. BARNHART, |) | |
| Commissioner of Social |) | |
| Security, |) | |
| |) | |
| Defendant. |) | |

BEFORE THE COURT are Plaintiff's Motion for Summary Judgment (Ct. Rec. 7) and Defendant's Motion for Summary Judgment (Ct. Rec. 8), noted for hearing without oral argument on May 29, 2006 (Ct. Rec. 6). Plaintiff George N. Zimbelman ("Plaintiff") filed a reply brief on May 15, 2006. (Ct. Rec. 10). Attorney Tom G. Cordell represents Plaintiff; Special Assistant United States Attorney David R. Johnson represents the Commissioner of Social Security ("Commissioner"). The Court has taken these matters under submission without oral argument. After reviewing the administrative record and the briefs filed by the parties, the Court **GRANTS** Defendant's Motion for Summary Judgment (Ct. Rec. 8) and **DENIES** Plaintiff's Motion for Summary Judgment (Ct. Rec. 7).

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JURISDICTION

On October 24, 2000, Plaintiff protectively filed applications for Disability Insurance Benefits ("DIB" and Supplemental Security Income ("SSI") payments. (Administrative Record ("AR") 19, 85-87, 776-777). He alleges he has been unable to work since May 1, 1998 (AR 85, 776), due to lower back, right hip, and left knee impairments (AR 102). After his applications were denied initially and on reconsideration, Plaintiff requested a hearing before an Administrative Law Judge ("ALJ"). Hearings were held before ALJ Mary Reed on April 18, 2002 (AR 789-817) and June 27, 2002 (AR 818-861), at which Plaintiff appeared with counsel and testified on his own behalf. Also offering testimony at the hearings were medical expert, Glen Almquist, M.D., and Debra Lapoint, a vocational expert. On September 23, 2004, the ALJ determined Plaintiff was not disabled because he can perform a significant range of light work. (AR 19-37). When the appeals council denied review on September 14, 2005 (AR 10-13), the ALJ's decision became the final decision of the Commissioner, which is appealable to the district court pursuant to 42 U.S.C. § 405(g).

Plaintiff filed this action seeking judicial review of the Commissioner's denial of his applications for Disability Insurance Benefits and Supplemental Security Income payment pursuant to 42 U.S.C. § 405(g) on October 19, 2005. (Ct. Rec. 1).

STATEMENT OF FACTS

The facts have been presented in the administrative hearing transcript, the ALJ's decision, the briefs of both Plaintiff and the Commissioner and will only be summarized here.

Plaintiff was 53 years old on the date of the ALJ's decision.

1 (AR 19). He has a high school education. (AR 19). He last worked
2 on May 1, 1998 as a driller helper, considered semi-skilled heavy
3 to very heavy work. (AR 854-855). While working as a well driller
4 helper he suffered an injury to his left knee in 1977 and his mid
5 and lower back in 1998. In 2000, he injured his back while
6 haying. (AR 826).

7 SEQUENTIAL EVALUATION PROCESS

8 The Social Security Act (the "Act") defines "disability" as
9 the "inability to engage in any substantial gainful activity by
10 reason of any medically determinable physical or mental impairment
11 which can be expected to result in death or which has lasted or
12 can be expected to last for a continuous period of not less than
13 twelve months." 42 U.S.C. §§ 423(d)(1)(A), 1382c(a)(3)(A). The
14 Act also provides that a Plaintiff shall be determined to be under
15 a disability only if any impairments are of such severity that a
16 Plaintiff is not only unable to do previous work but cannot,
17 considering Plaintiff's age, education and work experiences,
18 engage in any other substantial gainful work which exists in the
19 national economy. 42 U.S.C. §§ 423(d)(2)(A), 1382c(a)(3)(B).
20 Thus, the definition of disability consists of both medical and
21 vocational components. *Edlund v. Massanari*, 253 F.3d 1152, 1156
22 (9th Cir. 2001).

23 The Commissioner has established a five-step sequential
24 evaluation process for determining whether a person is disabled.
25 20 C.F.R. §§ 404.1520, 416.920. Step one determines if the person
26 is engaged in substantial gainful activities. If so, benefits are
27 denied. 20 C.F.R. §§ 404.1520(a)(4)(I), 416.920(a)(4)(I). If
28 not, the decision maker proceeds to step two, which determines

1 whether Plaintiff has a medically severe impairment or combination
2 of impairments. 20 C.F.R. §§ 404.1520(a)(4)(ii),
3 416.920(a)(4)(ii).

4 If Plaintiff does not have a severe impairment or combination
5 of impairments, the disability claim is denied. If the impairment
6 is severe, the evaluation proceeds to the third step, which
7 compares Plaintiff's impairment with a number of listed
8 impairments acknowledged by the Commissioner to be so severe as to
9 preclude substantial gainful activity. 20 C.F.R. §§
10 404.1520(a)(4)(ii), 416.920(a)(4)(ii); 20 C.F.R. § 404 Subpt. P
11 App. 1. If the impairment meets or equals one of the listed
12 impairments, Plaintiff is conclusively presumed to be disabled.
13 If the impairment is not one conclusively presumed to be
14 disabling, the evaluation proceeds to the fourth step, which
15 determines whether the impairment prevents Plaintiff from
16 performing work which was performed in the past. If a Plaintiff
17 is able to perform previous work, that Plaintiff is deemed not
18 disabled. 20 C.F.R. §§ 404.1520(a)(4)(iv), 416.920(a)(4)(iv).
19 At this step, Plaintiff's residual functional capacity ("RFC")
20 assessment is considered. If Plaintiff cannot perform this work,
21 the fifth and final step in the process determines whether
22 Plaintiff is able to perform other work in the national economy in
23 view of Plaintiff's residual functional capacity, age, education
24 and past work experience. 20 C.F.R. §§ 404.1520(a)(4)(v),
25 416.920(a)(4)(v); *Bowen v. Yuckert*, 482 U.S. 137 (1987).

26 The initial burden of proof rests upon Plaintiff to establish
27 a *prima facie* case of entitlement to disability benefits.
28 *Rhinehart v. Finch*, 438 F.2d 920, 921 (9th Cir. 1971); *Meanel v.*

1 *Apfel*, 172 F.3d 1111, 1113 (9th Cir. 1999). The initial burden is
2 met once Plaintiff establishes that a physical or mental
3 impairment prevents the performance of previous work. The burden
4 then shifts, at step five, to the Commissioner to show that (1)
5 Plaintiff can perform other substantial gainful activity and (2) a
6 "significant number of jobs exist in the national economy" which
7 Plaintiff can perform. *Kail v. Heckler*, 722 F.2d 1496, 1498 (9th
8 Cir. 1984).

9 **STANDARD OF REVIEW**

10 Congress has provided a limited scope of judicial review of a
11 Commissioner's decision. 42 U.S.C. § 405(g). A Court must uphold
12 the Commissioner's decision, made through an ALJ, when the
13 determination is not based on legal error and is supported by
14 substantial evidence. See *Jones v. Heckler*, 760 F.2d 993, 995
15 (9th Cir. 1985); *Tackett v. Apfel*, 180 F.3d 1094, 1097 (9th Cir.
16 1999). "The [Commissioner's] determination that a plaintiff is
17 not disabled will be upheld if the findings of fact are supported
18 by substantial evidence." *Delgado v. Heckler*, 722 F.2d 570, 572
19 (9th Cir. 1983) (*citing* 42 U.S.C. § 405(g)). Substantial evidence
20 is more than a mere scintilla, *Sorenson v. Weinberger*, 514 F.2d
21 1112, 1119 n. 10 (9th Cir. 1975), but less than a preponderance.
22 *McAllister v. Sullivan*, 888 F.2d 599, 601-602 (9th Cir. 1989);
23 *Desrosiers v. Secretary of Health and Human Services*, 846 F.2d
24 573, 576 (9th Cir. 1988). Substantial evidence "means such
25 evidence as a reasonable mind might accept as adequate to support
26 a conclusion." *Richardson v. Perales*, 402 U.S. 389, 401 (1971)
27 (citations omitted). "[S]uch inferences and conclusions as the
28 [Commissioner] may reasonably draw from the evidence" will also be

1 upheld. *Mark v. Celebrezze*, 348 F.2d 289, 293 (9th Cir. 1965).

2 On review, the Court considers the record as a whole, not just the
3 evidence supporting the decision of the Commissioner. *Weetman v.*
4 *Sullivan*, 877 F.2d 20, 22 (9th Cir. 1989) (*quoting Kornock v.*
5 *Harris*, 648 F.2d 525, 526 (9th Cir. 1980)).

6 It is the role of the trier of fact, not this Court, to
7 resolve conflicts in evidence. *Richardson*, 402 U.S. at 400. If
8 evidence supports more than one rational interpretation, the Court
9 may not substitute its judgment for that of the Commissioner.
10 *Tackett*, 180 F.3d at 1097; *Allen v. Heckler*, 749 F.2d 577, 579
11 (9th Cir. 1984). Nevertheless, a decision supported by
12 substantial evidence will still be set aside if the proper legal
13 standards were not applied in weighing the evidence and making the
14 decision. *Browner v. Secretary of Health and Human Services*, 839
15 F.2d 432, 433 (9th Cir. 1987). Thus, if there is substantial
16 evidence to support the administrative findings, or if there is
17 conflicting evidence that will support a finding of either
18 disability or nondisability, the finding of the Commissioner is
19 conclusive. *Sprague v. Bowen*, 812 F.2d 1226, 1229-1230 (9th Cir.
20 1987).

21 ALJ'S FINDINGS

22 The ALJ found at step one that Plaintiff has not engaged in
23 substantial gainful activity since his alleged date of disability.
24 (AR 20). At step two, the ALJ found that the medical evidence
25 established the Plaintiff suffered from severe alcoholism,
26 degenerative disc disease, left knee arthritis and mild chronic
27 obstructive pulmonary disease ("COPD"). (AR 31). Though
28 Plaintiff has impairments considered severe, the ALJ concluded

1 that he does not have an impairment or combination of impairments
2 listed in or medically equal to one of the Listings impairments.
3 (AR 39, 42).

4 After finding the Plaintiff's testimony regarding his pain,
5 symptoms, and limitations not credible (AR 32-33) the ALJ
6 concluded that prior to May 2001, Plaintiff had the RFC to perform
7 a somewhat restricted range of light unskilled work.
8 Specifically, the ALJ concluded Plaintiff could not perform work
9 that would require more than occasionally lifting/carrying 20
10 pounds; frequently lifting/carrying 10 pounds; standing two hours
11 at a time; occasionally pushing/pulling with his left leg more
12 than 20 pounds; and occasionally causing him to kneel, squat or
13 crawl. After Plaintiff's knee impairment became symptomatic in May
14 2001, Plaintiff's RFC was more limited in that he was only able to
15 walk for 30 minutes at a time for a total walking of 2 hours out
16 of an 8 hour day. The ALJ found that with these restrictions he
17 would not be able to perform his past relevant work. (AR 34). In
18 response to the ALJ's hypothetical questions, the vocational
19 expert testified that a person having the hypothesized
20 restrictions could perform such jobs as a parking lot attendant,
21 outside sales deliverer, production assembler, and until May 2001,
22 a mail clerk. (AR 35). Based on testimony from the vocational
23 expert, the ALJ determined that Plaintiff retains the capacity for
24 work that exists in significant numbers in the national economy.
25 The ALJ, therefore, found that Plaintiff was not disabled within
26 the meaning of the Social Security Act. (AR 41-42).

27 ISSUES

28 Plaintiff contends that the Commissioner erred as a matter of

1 law. Specifically, he argues that (1) the ALJ erred by concluding
2 his lung impairment was not severe at step two of the sequential
3 evaluation process; (2) the ALJ erred in finding the Plaintiff not
4 credible; (3) the ALJ erred in failing to consider the state
5 Department of Labor and Industries finding; and (4) the ALJ's
6 residual functional capacity determination was not properly
7 supported. Plaintiff challenges the determination that he can
8 perform a "narrow range" of light duty work and instead suggests
9 the evidence shows he is limited to sedentary activities and as
10 such, is disabled.

11 The Commissioner opposes the Plaintiff's motion and requests
12 the ALJ's decision be affirmed. Ct. Rec. 9.

13 DISCUSSION

14 **A. Step Two: Pulmonary Impairment**

15 Plaintiff has complained in the past of being short of
16 breath (AR 753) and claims his shortness of breath limits his
17 ability to work. Ct. Rec. 7, Ex. 2 at 2. He does not deny
18 smoking at least pack of cigarettes a day. (AR 753, 831). On
19 January 23, 2001, pulmonary function testing showed a "moderate
20 obstructive lung defect with an insignificant response to
21 bronchodialator." (AR 440). On November 17, 2002, Plaintiff
22 underwent a right thoracotomy, decortication, and right middle and
23 lower lobectomies, resulting in the removal of a substantial
24 portion of his right lung. (AR 634-636). He was discharged from
25 the hospital on December 18, 2002.

26 While the ALJ found Plaintiff's mild chronic obstructive
27 pulmonary disease qualified as a "severe" impairment under the
28 social security regulations, the ALJ declined to find his alleged

1 breathing difficulty as a result of the lung surgery severe.
2 Plaintiff complains the ALJ erred in discounting his breathing
3 problems as not severe because the consulting physician, Dr.
4 Whitehouse, upon whose report the ALJ relied in reaching this
5 conclusion, failed to recognize Plaintiff had undergone
6 lobectomies of his right lung and discounted Plaintiff's effort on
7 examination.

8 At the request of the ALJ, on December 18, 2003, Plaintiff
9 was examined by Dr. Alan C. Whitehouse, M.D. for an evaluation of
10 "his claim of emphysema" and for pulmonary function studies.
11 According to Dr. Whitehouse, the best of each spirometry study was
12 taken, despite what he believed to be "poor effort on the part of
13 the patient." (AR 754). Dr. Whitehouse concluded that at best, the
14 test results showed a "mild degree of airway obstruction,"
15 although he questioned whether there was any obstruction. (AR
16 754). Dr. Whitehouse opined that his examination revealed "equal
17 breath sounds" with "no appreciable airway obstruction" and no
18 evidence of any significant degree of emphysema or other
19 respiratory impairment. (AR 753-754).

20 Even assuming *arguendo* that the ALJ did error at Step 2 in so
21 finding, any such error was harmless because the record does not
22 support greater limitations than those found by the ALJ. Despite
23 Dr. Whitehouse's imprecise characterization of Plaintiff's lung
24 procedure, the pulmonary function tests conducted by Dr.
25 Whitehouse revealed very little change or even slight improvement

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1 from Plaintiff's pre-operation testing.¹ In addition, the ALJ
2 concluded that Plaintiff had chronic obstructive pulmonary disease
3 which qualified as a severe impairment. Thus, ultimately, at
4 Steps 4 and 5, despite Dr. Whitehouse's suggestion that Plaintiff
5 had no work related pulmonary limitation, the ALJ accommodated
6 Plaintiff's pulmonary impairment by finding the Plaintiff
7 restricted to a narrow range of light work which could not involve
8 prolonged walking.

9 Plaintiff also claims the ALJ failed to fully develop the
10 record in terms of Plaintiff's pulmonary restriction because the
11 use of pulmonary function test as a measure is a poor indicator of
12 pulmonary function and because Dr. Whitehouse failed to accurately
13 characterize the full extent of Plaintiff's previous lung
14 operation. Ct. Rec. 7 at 3. "[T]he ALJ in a social security case
15 has an independent 'duty to fully and fairly develop the record
16 and to assure that the claimant's interests are considered.'" *Tonapetyan v. Halter*, 242 F.3d 1144, 1151 (9th Cir. 2001) (quoting
17 *Smolen v. Chater*, 80 F.3d 1273, 1288 (9th Cir. 1996)). An ALJ's
18 duty to develop the record is triggered either by ambiguous
19 evidence or by the "ALJ's own finding that the record is
20 inadequate to allow for proper evaluation of the evidence."
21 *Tonapetyan*, 242 F.3d at 1150 (citing *Smolen*, 80 F.3d at 1288).

22 Recognizing this need to develop the record regarding
23 Plaintiff's pulmonary function, the ALJ ordered the consultative
24 examination by Dr. Whitehouse. Despite Plaintiff's disagreement
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27 ¹ In January 2001, Plaintiff's pulmonary function tests
28 reflected a Forced Vital Capacity (FVC) of 90 and a Forced
Expiratory Volume in 1 second (FEV1) of 68 with an insignificant
response to bronchodilator. (AR 440). Dr. Whitehouse's testing
reflected a FVC of 87 and FEV1 of 77. (AR 755).

1 with Dr. Whitehouse's means of testing and conclusions, Dr.
2 Whitehouse's examination and resulting report was not ambiguous,
3 incomplete, inconsistent, or inconclusive, and provided
4 substantial support for the ALJ's findings. While the ALJ does
5 have a duty to develop the record, the regulations require only
6 that the medical evidence be complete enough to make a
7 determination regarding the nature and effect of the claimed
8 disability, the duration of the disability, and the claimant's
9 residual functional capacity. 20 C.F.R. § 416.913(e). It is
10 difficult to decide what quantum of evidence is adequate, however,
11 in this case, the evidence provided was sufficient for the ALJ to
12 make such a determination. Moreover, as discussed above,
13 Plaintiff shoulders the burden of producing evidence of
14 disability, not the ALJ.

15 **B. Credibility**

16 To accept Plaintiff's claims of disabling orthopedic problems
17 and shortness of breath, the ALJ would have to find Plaintiff
18 credible. See 20 C.F.R. §§ 404.1529, 416.929 (permitting the
19 evaluation of, among other things, inconsistencies in the
20 evidence, and conflicts between a claimant's statements and the
21 rest of the evidence, to determine the extent to which symptoms
22 affect capacity to work). Here, the ALJ found that Plaintiff's
23 statements regarding his pain, his symptoms, and his limitations
24 were not persuasive, to the extent he claimed he could not work.
25 (AR 32-33). The ALJ's credibility findings were properly
26 supported, and are entitled to deference.

27 Whenever an ALJ's disbelief of a claimant's testimony is a
28 critical factor in a decision to deny benefits, the ALJ must make
explicit credibility findings. *Rashad v. Sullivan*, 903 F.2d 1229,

1 1231 (9th Cir. 1990); *see Albalos v. Sullivan*, 907 F.2d 871, 874
2 (9th Cir. 1990) (implicit finding that claimant was not credible
3 is insufficient); *see also Lester*, 81 F.3d at 834 (the ALJ must
4 provide clear and convincing reasons for discrediting a
5 Plaintiff's testimony as to severity of symptoms when there is
6 medical evidence of an underlying impairment). Indicia of
7 unreliability upon which an ALJ may rely to reject Plaintiff's
8 subjective complaints include: (a) activities inconsistent with a
9 finding of a severe impairment; (b) discrepancies in Plaintiff's
10 statements; (c) exaggerated complaints; and (d) an unexplained
11 failure to seek treatment. *See Fair v. Bowen*, 885 F.2d 597, 603-04
12 (9th Cir. 1989) ("if, despite his claims of pain, a claimant is
13 able to perform household chores and other activities that involve
14 many of the same physical tasks as a particular type of job, it
15 would not be farfetched for an ALJ to conclude that the claimant's
16 pain does not prevent the claimant from working."). If properly
17 supported, the ALJ's credibility determinations are entitled to
18 "great deference." *Green v. Heckler*, 803 F.2d 528, 532 (9th Cir.
19 1986).

20 The ALJ spent an entire page of her decision explaining her
21 decision to discredit Plaintiff's testimony that he is unable to
22 work. The ALJ noted, for example, that Plaintiff stated he could
23 only sit for up to one hour and is limited in his ability to walk
24 and stand, yet he is able to lift and carry 10 pounds, cooks,
25 cleans and drives. (AR 32). Plaintiff testified he watches
26 probably ten hours of TV (AR 841), visits with friends for an hour
27 (AR 841), plays cards, goes grocery shopping and fishes. (AR 842).
28 He has his own boat which he gets on and off the trailer by
himself. (AR 845). Plaintiff testified he chopped wood, pulled

1 weeds and was up and down a ladder painting his house. (AR 851).
2 Though it still bothered him, Plaintiff he still mowed his lawn.
3 (AR 851). The ALJ mentioned there were multiple inconsistencies
4 in the record regarding the Plaintiff's own statements (AR 32).
5 The ALJ further noted that Plaintiff gave inconsistent statements
6 to doctors and exhibited poor effort on testing (AR 32). The ALJ
7 further observed that Plaintiff's stated limitations were
8 inconsistent with the findings of medical examinations
9 demonstrating he had "normal range of motion, normal neurological
10 examinations related to his alleged musculoskeletal impairments."
11 (AR 32). Though the ALJ's suggestion that Plaintiff did not seek
12 treatment from November 1998 and April 1999 was incorrect, the
13 ALJ's remaining credibility findings are properly supported, based
14 upon permissible grounds, and are sufficiently specific to permit
15 the Court to conclude the ALJ did not arbitrarily discredit the
16 Plaintiff's testimony. *Thomas v. Barnhart*, 278 F.3d 947, 958 (9th
17 Cir. 2002). Accordingly, the ALJ's credibility finding is
18 entitled to deference.

19 **C. Residual Functional Capacity**

20 *1. Department of Labor and Industries Finding*

21 Plaintiff contends the ALJ erred by failing to discuss the
22 disability finding of the State of Washington regarding
23 Plaintiff's workers compensation claim. However, a determination
24 of disability by a state agency is not binding on the
25 Commissioner, even when the state standards are more rigorous than
26 those used to determine disability under the Social Security Act.
27 *Bates v. Sullivan*, 894 F.2d 1059, 1063 (9th Cir. 1990). The ALJ's
28 failure to discuss the finding was not reversible error because
the ALJ is not required to discuss every piece of evidence, rather

1 the ALJ is only required to explain why significant, probative
2 evidence is rejected. *Vincent v. Heckler*, 739 F.2d 1393, 1395
3 (9th Cir. 1984).

4 *2. William Davis and David Ellis*

5 Plaintiff argues the ALJ should have accorded more weight to
6 the opinions of Plaintiff's chiropractors, David Ellis, D.C. and
7 William Davis, D.C., who Plaintiff claims opined Plaintiff could
8 only perform less than a full range of sedentary employment.

9 Chiropractors are not considered acceptable medical sources
10 under 20 C.F.R. § 404.1513(a). Information from chiropractors is
11 listed as another source which may also help the agency understand
12 how a claimant's impairment affects his or her ability to work.
13 *Id.* at § 404.1513(e). Although a chiropractor's opinion does not
14 have the status of that of a physician, chiropractic evidence
15 regarding how an impairment affects the claimant's ability to work
16 is considered by the Commissioner under the same regulatory
17 provision as lay testimony and, thus, cannot be disregarded
18 without giving reasons germane to each witness for doing so.
19 *Nguyen v. Chater*, 100 F.3d 1462, 1467 (9th Cir. 1996) (citing
20 *Dodrill v. Shalala*, 12 F.3d 915, 918-19 (9th Cir. 1993)). One
21 reason for which an ALJ may discount lay testimony is that it
22 conflicts with medical evidence. *Vincent v. Heckler*, 739 F.2d
23 1393, 1395 (9th Cir. 1984). The ALJ's decision in this case met
24 these standards.

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1 The treatment records of Dr. Ellis and Dr. Davis were not
2 disregarded by the ALJ and were discussed by the ALJ.² In fact,
3 in concluding the Plaintiff had the capacity for a narrow range of
4 light work, the ALJ noted that the majority of examiners of
5 record, including the Plaintiff's (most recent) chiropractor, had
6 opined that the claimant could return to work with some
7 restrictions. Although the restrictions assessed by Dr. Ellis
8 (and earlier by Dr. Davis) were slightly more restrictive than
9 those ultimately accepted by the ALJ, the ALJ's opinion was
10 adequately supported by substantial evidence which the ALJ viewed
11 as more persuasive evidence of the Plaintiff's work limitations.

12 The Court may reverse the ALJ's decision to deny benefits
13 only if it is based upon legal error or is not supported by
14 substantial evidence. *Tidwell v. Apfel*, 161 F.3d 599, 601 (9th
15 Cir. 1999). If the evidence can reasonably support either
16 confirming or reversing the Commissioner's decision, the Court may
17 not substitute our judgment for that of the ALJ. *Id.* Thus,
18 while it may have reasonable for the ALJ to accept the
19 chiropractors more limited assessments, in a case where the
20 evidence is susceptible to more than one rational interpretation
21 of the evidence, the Court must uphold the ALJ's decision.
22 *Magallanes v. Bowen*, 881 F.2d 747, 750 (9th Cir. 1989); *Gallant v.*
23 *Heckler*, 753 F.2d 1450, 1453 (9th Cir. 1984).

24
25 ² Plaintiff claims the ALJ "mischaracterized and/or
26 dismissed" the chiropractor's opinions but does not provide any
27 citation to the record or other explanation for this assertion.
28 Ct. Rec. 7 at 6. It is not the duty of the court to develop
Plaintiff's arguments for him, find the legal authority to support
those arguments, or guess at what part of the Record may be
relevant. See *In re Morrissey*, 349 F.3d 1187, 1189 (9th Cir.
2003).

1 3. *Light Work v. Sedentary Work*

2 Last, Plaintiff asserts that the ALJ should have concluded
3 that he had an RFC for sedentary work, not light work, which would
4 make him disabled under the grids. Because the ALJ found Plaintiff
5 to have the capacity for a "narrow range" of light work³, as
6 opposed to "all or substantially all" of the requirements of light
7 work, Plaintifff erroneously contends that SSR 83-10 and 83-11
8 directs the ALJ to apply the sedentary guidelines. The ALJ
9 properly concluded, based on substantial evidence, that Plaintiff
10 had an RFC for light work, except that he is unable to stand or
11 walk for prolonged periods of time, could not work at unprotected
12 heights, could not kneel, squat or crawl more than ocassionally,
13 and could not push or pull with his left leg more than 20 pounds.
14 When the plaintiff's circumstances do not match all the
15 corresponding criteria in a rule, the grid does not direct a
16 conclusion, see SSR 83-10, but instead is to be used as guidance
17 for deciding whether a plaintiff is disabled. *Santiago v.*

18
19 ³ Under the regulations promulgated by the Social Security
20 Administration (SSA),

21 Light work involves lifting no more than 20 pounds at a time
22 with frequent lifting or carrying of objects weighing up to 10
23 pounds. Even though the weight lifted may be very little, a
24 job is in this category when it requires a good deal of
25 walking or standing, or when it involves sitting most of the
26 time with some pushing and pulling of arm or leg controls. To
27 be considered capable of performing a full or wide range of
28 light work, you must have the ability to do substantially all
of these activities. If someone can do light work, we
determine that he or she can also do sedentary work, unless
there are additional limiting factors such as loss of fine
dexterity or inability to sit for long periods of time.

1 *Barnhart*, 367 F.Supp.2d 728, 735 (E.D.Pa. 2005) (citing SSR 83-12,
2 1983 WL 31253). Furthermore, when the extent of the erosion of the
3 occupational base is not clear, the adjudicator is encouraged to
4 consult a vocational expert. SSR 83-12 at *2; see also *Boone v.*
5 *Barnhart*, 353 F.3d 203, 210 (3d Cir. 2004) (explaining that a "VE
6 can provide a more individualized analysis as to what jobs the
7 claimant can and cannot perform than does [an ALJ's] determination
8 of the claimant's remaining occupational base." (citing SSR 83-
9 12)). The ALJ found Plaintiff was not capable of performing all,
10 or substantially all, of the requirements of light work. A
11 Vocational Expert was consulted and asked whether there were a
12 sufficient number of jobs that Plaintiff could perform given his
13 RFC. The ALJ found that Plaintiff could not do all light work, but
14 that Plaintiff could perform significant work that is unskilled
15 and light based on testimony by the Vocational Expert. (AR 856-
16 858). The VE testified that a significant number of jobs in the
17 regional economy exist for persons with Plaintiff's residual
18 functional limitations. (AR 34-36). The ALJ credited the VE's
19 testimony, which served as substantial evidence for his decision
20 that Plaintiff is capable of making a successful adjustment to
21 light work and that exists in significant numbers in the national
22 economy. (AR 35).

23 Upon careful and independent consideration, the record
24 reveals that the Commissioner applied the correct legal standards
25 and that the record as a whole contains substantial evidence to
26 support the ALJ's findings of fact and conclusions of law.

27 CONCLUSION

28 Having reviewed the record and the ALJ's conclusions, this
Court finds that the ALJ's decision is supported by substantial

1 evidence and free of legal error. Based on the foregoing, the
2 undersigned finds that the ALJ properly determined that Plaintiff
3 is not disabled within the meaning of the Social Security Act.
4 Accordingly,

5 **IT IS ORDERED:**

6 1. Plaintiff's Motion for Summary Judgment (**Ct. Rec.**
7 **7**) is **DENIED**.

8 2. Defendant's Motion for Summary Judgment (**Ct. Rec.**
9 **8**) is **GRANTED**.

10 3. The District Court Executive is directed to enter
11 judgment in favor of Defendant, file this Order, provide a copy to
12 counsel for Plaintiff and Defendant, and **CLOSE** this file.

13 **DATED** this 11th day of September, 2006.

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15 s/ Alan A. McDonald

16 ALAN A. McDONALD
17 SENIOR UNITED STATES DISTRICT JUDGE
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